How existing social welfare policies cater to the needs of the very low income

King Yu Yen

Beyond Social Services Research Intern (9 May 2016 – 29 July 2016)

Chua Thian Poh Community Leadership Programme, National University of Singapore

+65 9648 4750 (Mobile), yuyen.k@u.nus.edu (Email)

Introduction

This 3-month long research project involves conducting both primary and secondary research on existing social welfare policies and schemes and how they cater to the needs of the very low income. This project serves to inform Beyond Social Services (BSS) primarily, about the existing array of assistance schemes that can provide basic support to their community members, and how BSS' work can complement or supplement these efforts. This report is not meant to be an exhaustive review of social policy in Singapore, but hopefully can offer a ground perspective to add to ongoing social service evaluation.

Overview of Social Welfare in Singapore

There are a wide range of social policy schemes, under the purview of different ministries and agencies, which serve all Singaporeans regardless of income. These not only provide a basic social security net, but also promote a governmentality in line with Singapore's continued development. For example, a significant amount of the budget is allocated to the pro-natal policies that incentivize couples to marry and have children. The CPF scheme also inculcates citizens' personal responsibility to save, in the absence of a universal pension scheme for retirees and universal healthcare. These schemes do cater to all Singaporeans, so they are relevant to this research for the low-income.

In terms of the social welfare schemes that caters exclusively to the low-income, defined by the state as those who are living in households with under \$650 per capita income, the philosophy is to provide interim assistance for basic needs so that people can get back on their feet and become self-sufficient. This is clear from the main state's financial assistance scheme, ComCare, which is usually dispensed only to successful applicants for 3 to 6 months. There is long-term public assistance, but they only cater to the most vulnerable who are unable to work because of old age or illness and are unsupported by family.

Given that there will be people who fall through the gaps, a fact that is wholly acknowledged by the state, the state promotes a Many Helping Hands approach. This approach aims to promote an inclusive society by involving the private sector and civil society groups to support the lower income. It is also an approach that would ease the economic burden on state welfare resources. Evaluation of the success of these two goals especially in the long run requires further research. Nevertheless, community partners have always been a key part of "social welfare", in all societies including Singapore, and before social welfare officially became state duty or before the Many Helping Hands approach was codified. Thus, I have included sections on how these community partners have helped the lower income, in ways similar and different to state welfare.

It is also worth differentiating between the financial schemes and non-financial schemes, as they fulfil different but important purposes. (see attached policy lists)

Methodology

Firstly, secondary research was conducted to obtain a list of state social policies and social welfare policies. Information was only collected from official online government websites and budget statements released as of June 2016. Relevant details for applicants were noted; these include the type and amount of assistance provided, the administrative body to which applications should be made, the eligibility criteria and application guidelines. State schemes that indirectly help the low-income through helping corporate and non-profit organisations were excluded to narrow the scope. Details about direct assistance from non-state actors (i.e. community partners) were also excluded due to time constraints, but they were acknowledged as relevant support mechanisms in line with the Many Helping Hands approach during interviews. Due to BSS' focus on low-income families with children and youth, other schemes that specifically cater to other low-income groups such as the elderly and persons with disabilities were listed but not extensively elaborated upon in the policy lists.

Such secondary research provided a general sense of possible limitations to the state's safety net. Interview questions were crafted to elicit opinions about the awareness, eligibility, relevance, adequacy and sustainability of assistance provided, as well as experience during application. To have an informed ground perspective on possible improvements to state or community support, questions were asked about participants' aspirations for a good standard of living, resources needed to reach their goals and existing non-state community resources that have been plugging the gaps.

13 semi-structured interviews with BSS' community members were individually conducted over a period of 1 month. Participants were sourced through contacts from community workers in 5 neighbourhoods that BSS serve, namely Bukit Ho Swee, Lengkok Bahru, Henderson, Ang Mo Kio and Whampoa. 11 female and 2 male adults from low-income households with (1 to 6) children were interviewed in English. The non-random sample covers:

- Singapore Citizens and non-Singaporeans (1 foreign spouse)
- Employed full-time (4), employed part-time (5), unemployed (2) adults
- Families with children who are struggling academically
- Families with elderly (1)
- Families coping with long-term illnesses or disabilities (5)
- Single-parent, blended families (5)
- Families with incarcerated parents (2)

Semi-structured interviews similar to casual conversations were chosen to elicit more honest responses and maintain the ethos of BSS' community work (to build relationships with community members and give them the power and dignity to share their perspectives). Thus, instead of having voice recordings during the interviews, notes were taken by the researcher with the permission of the participants. The interviews were conducted mostly at the participants' homes, except for 2 at BSS' office.

Once again, the primary research conducted does not claim to be representative of all experiences of Singapore's low-income, given the unique positionality of the researcher and BSS in the social sector and community. It is important to acknowledge that those whom BSS have not reached out to could have vastly different experiences, but leveraging on BSS' community networks is an appropriate starting point for this study.

Findings

a. Aspirations of the low-income

The most common aspirations of the participants were having job stability, owning a home and their children doing well, with 5 out of 13 participants expressing these 3 aspirations. 3 participants also mentioned their desire for better relationships in their family. Other individual aspirations included obtaining permanent residency for his wife, fulfilling their son's wish to go to Legoland Malaysia, upgrading themselves and giving back to the community. These responses are categorized in the table below:

What hopes and	Quotes
dreams do you	
have for yourself	
and your family?	
Job stability	Not working but want to find job in an office or clinic (as an
	assistant)
	Want a full-time job at the massage shop near my house
	3. Want to find a job next year after my youngest son goes to
	childcare. Staying at home makes me want to go mad. I used
	to work 8 hours as a packing machine operator
	4. I hope I can start an online business soon, so I can work at
	home full-time
	5. I want change in our life, but don't know how, just start with
	[getting the] license for selling flowers
Home ownership	Looking forward to step by step, abit by abit clearing the
	outstanding [debt for housing rent]. I would like to buy a bigger
	house, we need more space because we now alternate
	sleeping in living room. The kids are also asking for a good
	neighbourhood, want to move away from this scary
	environment [drugs and underage pregnancy]. Will be blessed
	to have a 3 room flat
	2. I want to buy a house. My kids are growing up, they want own
	privacy/ room.
	3. Maybe want to upgrade house
	4. Dream is to buy house, but applied through HDB and got
	rejected because not enough CPF, so engaged an agent
	5. Change in our life [by] buying own house
For children to	I want my kids to pass PSLE and continue studying
do well	2. Trying to be a good parent. Although we are poor in money but
	we need to be rich in self-respect, so I tell my kids to take care
	of themselves and not succumb to bad influences
	3. I don't know about dreams for myself, mostly concerned about
	my kids, because the education standards are very high
	nowadays. My eldest daughter wants to go to university also
	but she's abit slow. My son doing prelims now is smart, but you
	know boys, they don't really want to study
	4. I wanted to be an air stewardess before I got married but now
	cannot. My son wants to be a narcotics police officer, he
	always likes to watch crime watch
	5. I want my daughters to have a good life, better than me. 1 st
	daughter wants to be head nurse, proud of St John's CCA, 2 nd
	wants to be a zoologist
	wants to be a zoologist

Better	I want my children to ask me to stop begging from others and
relationships	take care of me
with family	[want husband to] understand how I do all the housework at home
	I want my husband to open up, be at least 50% more like me. [Give her and the children] more freedom
Others	PR for my wife but rejected because no stable income to support her
	Son's dream is to go to Legoland Malaysia
	 I would like to further education, perhaps finish N or O levels (but difficult to commit time to study), or learn a new skill like makeup
	My husband enjoys repairing electronic appliances, maybe he wants to take a course
	5. Dream is to volunteer again and give back to community

It was clear that the participants were not materialistic; in fact some even explicitly rejected any lofty ambitions of getting rich. Their realistic middle-class dreams reflected their desire to become better integrated to the mainstream Singapore society, as productive citizens espousing one of Singapore's shared values, "family as the basic unit of society".

There were also a few participants who were taken aback by the question of their aspirations, and 2 even said that they did not know what dreams they have for themselves.

b. Reasons for inability to fulfil basic needs on their own

However, it seems that participants are far from reaching their aspirations when there are pressing concerns about how to fulfil their basic needs. They have been unable to meet their basic needs on their own for various reasons, as listed in the table below:

Reasons for inability to attain good standard of living?	What is necessary for you to attain a good standard of living?
Financial instability	 Currently have arrears because of high rental fees of \$150 per month, need to lower rent, or clear arrears Needs an employer who is willing to accept his condition and let him work full-time Needs to clear her rental arrears Job and financial stability Needs financial assistance and more understanding social service officers Wants a full-time job at home Needs stable job for herself Want a bigger house because her kids are growing up, but needs long-term financial assistance Needs own flat, or lower rent Need financial support to provide tuition for children and pay bills Needs license for selling flowers/ job stability, more understanding social service officers
Lack of qualifications	Needs qualifications for a job Needs skills training Wants skills training for husband

Lack of childcare	Need spaces for children in school/ childcare
support	2. Needs academic help for children
	3. Needs an affordable and longer hour childcare service,
	needs academic guidance for children
Strained	Needs her sons to be supportive
relationships	Needs husband's understanding and support (financial and childcare)
	3. Needs her husband's understanding
	4. Want more contacts with neighbourhood and community
Medical conditions	 Wants good health for her and her daughter

To meet their basic needs, they need support which could be provided for by state schemes or community actors. For such support to have sustainable impact, schemes should not merely meet current basic needs, but seek to resolve the above underlying reasons for their inability to meet their own needs.

c. Awareness of available schemes

Awareness of state schemes is one of the first factors that could prevent people from receiving enough support to meet their basic needs, and possibly reflects their greater underlying marginalization from the wider society than merely just having low income.

Fortunately, all of the participants currently expressed a general awareness of the available schemes, even if many did not know all the specific details. They at least know the existence of government Comcare, Family Service Centres (FSCs), their Residential Committee (RCs), medical social workers and BSS. Those who don't know or didn't know before, tend to hear about it from family and friends, or community organisations. Thus, social capital and contacts will definitely help. Having accessible centres in the neighbourhood does also raise awareness. The details that they are not aware of can be clarified when they seek help, such as the documents needed and eligibility criteria, the amount and duration of the assistance, and where they should go for specific services (currently the Social Service Office (SSO) nearest to their homes, rather than Community Development Councils (CDCs) in the past).

How did you find out about this? Was the information easy to understand?

Most generally aware of where and how to apply for help, except some are

- Not sure how to get documents (e.g. payslip, singpass, medical certificate etc)
- Not sure what it covers, how long (even after they get it)
- Not sure about "SSO" but knows about "CDC"

Approached by social welfare organisations:

- Prison told her about social welfare. Sinda, FSC, Church helped with food rations and school pocket money, Healthy Start Programme
- Feiyue and AMP after husband was incarcerated
- Medical social workers
- Approached by Beyond

Heard from community:

- Asked next-door neighbour
- Asked family and friends
- Approached by makciks in children's school

School enrolment:

MOE FAS

Flat:

- Asked HDB
- Asked PM Lee

FSC:

- Near house, went to ask

However, awareness does not always imply that people will actively apply for schemes. There are many barriers that prevent people from applying and receiving the help they need.

d. Other factors preventing people from receiving assistance

Firstly, most of the participants who are not receiving assistance at the moment have been deemed to not be eligible. The main reasons are due to their having working children who are expected to support them, or if their family has more than one full-time employed breadwinners, even if they still fall below the per capita income threshold.

Secondly, many participants also expressed some psychological barriers to seeking help or going back to receive help. Mostly, this is related to how participants can be deterred by the long and undignified application procedure. This is usually not a main factor in their decision to seek help, but is significant nonetheless when compounded with the abovementioned factors. This is evident from how most of the people interviewed would clarify that they only applied for schemes because they truly need help fulfilling their basic needs. Some have also said they would not seek help unless they are approached.

e. Feedback about schemes

For those who have received or are currently receiving assistance, I gathered specific responses about their experience during the application procedure and their assessment of the impact on their lives. This can be seen in Appendix 1.

Discussion

a. State schemes

Generally, the assistance provided by the state and community partners are relevant, but they can be inadequate and unsustainable for some people. The responses obtained did not challenge the general understanding that state schemes only provide a minimum social safety net for Singaporeans, and only for a short period of time deemed appropriate by the state and its apparatus. There is a general lack of sustainable support before these people are able to obtain financial stability. Thus, if the goal of state welfare policies was to elevate the lower-income to a stable and self-sufficient state, it has unfortunately not been achieved due to the enduring difficulty of achieving true social mobility with a few stop-gap measures. In fact, the difficulty of seeking help has for some, contributed to their loss of dignity and increased stress, which might lead them to reject help in the future.

This is a worrying situation as the disadvantages have been shown to perpetuate in the next generation, and this should be a clarion call for the state to rethink how poverty and inequality can be truly eradicated, for the sake of its important future generations if not for the current stratified workforce. The state does focus on education as a social leveller, and this can be shown by how basic access to education is provided for and more subsidies are eligible to lower to middle class citizens. Nevertheless, basic access is often not enough for social mobility. The children of the people I interviewed were generally not doing well in school, and many receive free tuition, or are asking for tuition. The parents generally have lower expectations, only expecting their children to stay in school and pass, as they are aware of their children being disadvantaged in Singapore's competitive system as their home language tends to not be English and parents are less able to help kids with homework. Thus, to ensure that children from low-income backgrounds are fully able to enjoy an equal education, and not have to worry about financial issues so that they choose to drop out of

school and work, there needs to be more subsidies for camps, overseas trips, enrichment programmes and even school pocket money for the entire schooling period

It is also worthy to recognise how stress about financial issues affects the lower-income disproportionately. Stress not only reduces the quality of health and relationships, it could also impact decision making, family and child development, and potential for inclusion into society. It seems that many participants I interviewed did not really have much aspirations, and their lack of motivation should not be judged as an inherent personality flaw but is intricately linked to their constant worry and struggle to fulfil basic needs.

In the short run, changes can be made to existing schemes to tackle some of these issues. Firstly, we should ensure that the experience of seeking help does not alienate those who need help. It is important to guard the use of taxpayer dollars but it is not in the public spirit to deny Singapore citizens basic dignity when they are in need. In recent years, there has been increasing decentralisation of social services so that SSOs are now more accessible to the people. There are also many more SSO officers, who provide clinical assessments and assistance to the residents. This is a positive indication of the government spending greater effort on the social sector, but constant evaluation and training of these professionals, so that they are able to conduct means testing and plans for their clients in a more holistic and flexible manner, to their discretion. Perhaps it would also be necessary to have more trained professionals, so that each officer can spend more time on each client and build a long-term relationship.

b. Community partners

There is a significant presence of community partners that provide assistance to the lower-income. There tends to be more positive feedback towards the schemes and services of these organisations, even if they do not receive as much compared to from the state. Thus, it seems that the nature of the relationship between the community and these organisations is different from the relationship the people have with the state. While the people may expect more efficient and substantial assistance from the state, they consider themselves blessed when they receive help in financial or other ways from the community organisations.

Reiterating the potential of the Many Helping Hands approach, these community partners might have greater ability to fulfil gaps that the state social safety net has, as they have less accountability to the general public and greater discretion only limited by their organisational stakeholders. They may be able to provide emergency funds or support those excluded from social welfare such as the working poor, foreigners and other marginalised groups. The programmes and services they provide are generally distinct from mere handouts, and involve more long-term community engagement and relationships. Thus, in a sense they are well-equipped to rehabilitate and empower the low-income with dignity and social support.

c. BSS

There was generally positive feedback about the community workers and the way BSS gives to the community. Although critical assessment of the relevance, adequacy and sustainability is absent from the interview findings, this phenomenon is also telling of the different expectations that the community has of BSS' social service. It is also of note that the researcher is a representative of BSS and would likely not receive overly critical direct feedback about BSS from the members. Perhaps interviews with people who do not engage with BSS would be reveal more about the other forms of community and support that the lower-income have managed to receive.

Nevertheless, BSS seems to have a niche in Singapore's social sector, providing a necessary and unique form of community development and long-term engagement. This is but one model of social service, which should be seen as complementary to existing state welfare, for example how we supplement state financial aid with our funds and donations-in-kind.

Conclusion

It is difficult to conceive of how the social sector will look like in the future, given the vagaries of the global economy and political climate. Nevertheless, in the long run, no effective change for the better can be made without more conversation about poverty in Singapore. We have seen moves in the right direction in recent years, such as the inclusion of single parents in maternity benefits. There is and may always be people who are excluded from the various eligibility criteria of social schemes, such as the working poor, foreign spouses and so forth. Dialogue about social stratification is important, and we need to involve changemakers such political office holders, educators, employers et cetera.

The Many Helping Hands Approach is a holistic way to inspire collective responsibility and civic-mindedness, and it should be a reminder to all, including the state, that any effort should be complementary to other institutions in the sector and ultimately serve the people in a relevant, adequate and sustainable manner.

This researcher is proud to be able to speak for the people who do not often get an opportunity, time or space to voice their opinions and experiences. Even if the findings of this report are not revolutionary, and it seems to be preaching to the converted, at least we are not keeping silent about the realities in our community and it is through continued advocacy that we as the more privileged can exercise our responsibility to society.

Appendix 1: Experience of those who have used/ applied to schemes:

- 1. Which schemes do you apply to? For what purposes?
- 2. Coverage of schemes / Eligibility
- 3. Relevance of assistance: Is it what you need? Did it serve the purposes you had?
- 4. Adequacy of assistance: Is the amount enough?
- 5. Sustainability of assistance: Did the assistance provided sustain you throughout your time of need? Were there limits to the assistance provided over time? Were there overall increases in standard of living/ quality of life after the assistance received?
- 6. Application procedure:
 - a. Ease/ Documents required, Efficiency/ Waiting time
 - b. Social stigma: Were you worried about how others will think of you if you apply?
 - c. Psychological barrier: Did you personally feel comfortable with applying?

Note: not every scheme was covered during the semi-structured interviews, thus the missing sections indicate where no information was collected.

Scheme	Relevance to needs	Adequacy in fulfilling needs	Sustainability of impact	Application procedure
Comcare	Yes, cash/ financial assistance (for people of all employment status), rental waiver, medical bills subsidy - When she was a single mother, she received no help from FSC or CDC when she approached them, says now that the new measures are so much better - Having an SSO nearer to her house is good, previously had to go to CDC	Generally no: - Almost out of money after paying back loans and preparing for hari raya, but generally considers money enough (When SSO offered \$800) - Does not receive enough from SSO's 6 months comcare (only \$300 a month, says it depends on the officer that helps them) - Lightens burden but not enough with household things,	No: - Limited to 3 to 6 months, have to constantly reapply - Not very sustainable, spend quickly on bills and loans - Not sure why 3 months only, every 3 months need to go back for review which is difficult because she cannot walk (so difficult to go down and apply, would like for	- Some unsure whether through SSO, CDC or CC - Waiting time 6 to 8 weeks, considered long for some and okay for others O Processing of application too long (4 to 6 weeks), for funding in the interim period, borrowed from friends, on suggestion by SSO officers O takes every long, 6 to 8 weeks

- Tells people who can't get a job to get full-time employment

 o telling him what to do (find a job) rather than how to do it
 - o telling him
 what to do
 (find a job)
 rather than
 how to do it
 (want to be
 self-reliant, but
 they make it
 sound as if he
 doesn't want a
 job)
 SSO called
 - SSO called children to recommend jobs when they were unemployed, but the children did not want to ask for help. so the case was closed. SSO talking to the children not helpful. because when a third party intervenes, sons will agree to save face and support

- milk powder, taxi fare when she goes to the hospital
- Not enough, already told officer in charge. Already told previous MP Indranee Rajah, she already sent an email, but no action from officer
- Outstanding rental arrears too high

- officers to be able to do home visit. But nearer than before (CDC), so don't have to go to Toa Payoh)
- application
 ended in
 February, took
 2 to 3 months
 to approve/
 renew, kept
 asking SSO
 but they just
 said to wait for
 her letter
- 6 to 8 weeks standard procedure very long/ slow, would prefer 2-4 weeks
- Waited for 1-2 months
- Requires many documents each application
 - Application procedure okay, but no printer, have to spend time going down to CPF office in Jurong East to print
 - Felt that the SSO application

mother but in		process was
mother, but in		process was
actual fact		difficult as she
SSO does not		had to provide
know her		many of her
situation and		children's
relationship		documents,
with sons at		which were
home.		difficult for her
o has been		to obtain
advised to get	0	Very
a full-time job		disheartened
even though		after receiving
she is working		rejection,
part-time		especially
○ SSOs keeps		when it was
asking her to		very tiring for
get a job, does		her to apply
not understand		(had to take
how she has		offday from
to take care of		job, call the
her children,		SSO for
not very nice,		appointment,
not very		prepare and
understanding		bring
to mothers, but		documents,
helps pay rent		submit
of \$138. would		everything
like to work		properly, at
office jobs but		last they still
cannot do 8 to		rejected)
5/6 because of	0	requires many
childcare		documents
responsibilities		which might
(fetching		be difficult to
children back		
Ciliuleii back		get (e.g. MC

a.a.d t(1-	fuere de ster
and forth,	from doctor
supervising	but
their	appointment
homework and	every month,
revision)	can only get in
0	a month,
- Not sure what it covers	specialist
and for how long	appointment
○ E.g. not sure if	cannot
rental arrears	reschedule),
are waived,	sometimes
have not been	they don't
able to pay	understand
rent (\$44/	Have to
month) for a	prepare a lot
while, just	of documents
received a	when go
warning letter	down, if not
from HDB	have to make
- Not applicable for	a few trips
some groups even	o Documents
they fulfil the per	needed so far
capita income criteria	okay, but abit
Was rejected	angry,
because she	understands
had working	that CPF
age children	might change,
that were	but doesn't
supposed to	understand
be able to	why when
support her	they renew for
and co-pay	the same thing
bills. Currently,	need the other
children	documents
working, old	againS
working, old	againe

enough to	- Experience depends on
support	individual officers,
mother, say	sometimes receive
they will when	
the SSO asks,	questioning from other
but don't	officers
actually do	Okay with
much. Even if	SSO officer
they can give,	Madeline,
•	open to telling
not enough,	truth, but put
outstanding	off by other
[rental arrears]	colleague
too much.	(witness)'s
	intrusive
tell her to work	questions
full-time	about
before, and	spending
now that she is	(during home
working and	visits without
the income is	prior notice)
higher, all the	o Generally
rent is higher	aware of
and she	where and
receives less	how to apply
help, so still	for help, but
remains as	have
working poor	psychological
and can	barriers
survive without	against
financial	seeking help
assistance but	and being
struggling	treated without
	dignity, may
	not want to go
	back and seek
-	

		 1 1 2 4
		help in the
		future
		o SSO asked
		her back many
		questions, in
		reply to her
		asking for
		help, which
		she could not
		answer and
		did not
		improve her
		situation,
		questions
		about how
		they survive,
		eat lunch
		Explain
		everything
		also reject,
		and not very
		good at
		explaining in
		english
		 Don't want to
		go back to
		CDC for help
		o Never call,
		have to call
		back
		 Abit ashamed
		because have
		to ask, and
		have to
		reapply
	<u> </u>	. 346.7

			0	Previously
			O	there was an
				officer who
				kept telling her
				about the use
				of tax payer
				dollars
			0	Only 1 or 2
				understands
				her situation,
				before that
				she was
				asked to work,
				even though
				she has leg
				problems and
				is unable to
				stand for long,
				and has to
				take care of
				her daughter
			0	Single mother
				with 6 children
				from 1 year
				old to 14 years
				old, including
				1 dyslexic, 1
				adhd, cannot
				work full-time.
				quite difficult
				to apply,
				officers kept
				asking her to
				work full-time,
				"why can't I
L		I		,

				put more effort
				to work, more hours" etc
			0	not sure what
			O	is sso, but cdc
				cannot apply
				anymore
				because
				already
				applied 2
				times
			0	they always
				ask my wife to
				work, but she
				has to take
				care of the
				baby
			0	Some SSO
				officers are
				good, on time,
				whereas
				others are not
				very nice and
				treat those
				who come to
				apply like they
			_	are beggars Also tedious to
			0	
				apply, have to take off from
				work, waste
				annual leave
			0	Asked many
			J	questions,
				why she wants
<u> </u>	<u> </u>	<u> </u>		y one wante

	T	T		4 1 4
				to change the
				amount and
				get more, but
				in the end
				same amount
				received.
				Keeps asking
				her to get
				another job,
				warns her that
				it is the last
				time she will
				help her.
			0	The last few
			O	times she's
				applied, the
				SSO will call
				her but
				recently,
				nothing
			0	Only 1 good
				officer
				Benjamin but
				he isn't there
				anymore, now
				her new officer
				Liming is jialat,
				want to
				request for a
				change
			0	Receives
			O	many
				questions on
				why she
				comes back

				for help, says they have used \$1k, renewed Comcare 11 times, but not true Says they don't want to help us, no NTUC vouchers They're supposed to help people, not supposed to condemn people Angry at the RC, if they are not that desperate for help, they will not want to go back again
School Pocket Money Fund	Yes, cash/ financial assistance for school-going children	Not enough especially for older children who stay in school longer - Have remedial lessons, need to give more allowance when they stay back in school - Ezlink everyweek need to top-up \$10 for kids	Limited to 2 years, case can sometimes close before 2 years - SPMF no more because working part-time, case closed after 2 years - Received SPMF for her son only half a year when he was in	 Through FSC Has to meet deadline for each month if not can have to wait another month Requires documents for means testing and

			primary 1, then stopped because the officers said they could stabilise the family already and no news received when approached another officer, case was closed - SPMF already apply but said need to review or no more already after 1 year plus, only 2 nd daughter is able to get	school results to check progress of child Experience depends on the officer, but FSC staff is generally nice FSC SPMF suggested to stop and continue in sec school, okay to talk to them, approval quite fast
FSC	- Paint - Ezlink top up - Counselling	Helped with family problems Did go to the FSC last time, near flat, because needed an urgent counsellor because of problems at home/ big fight with husband, confused, needed help. at that time it did help when she was there	Not a long term relationship - response when getting back to her is slow, but later she managed to cope and ignored their subsequent help, letter only received after 1 month, never received any call. Haven't gone for 1 year, relationship with husband still not good	Located near homes, generally convenient and most people know of the existence
MOE FAS	Yes, provides basic access to education	No, does not cover all fees, e.g. miscellaneous and books	Not limited when child is in school	Through the schoolOkay to apply

Cultaidia	No, does not provide ad hoc funds for school enrichment activities and outings, e.g. camps and overseas trips, which can impact the quality of education children receive compared to their peers	- children get food coupons from school and FAS, but still need some cash, e.g. for ezlink card - Got FAS but miscellaneous fees got outstanding \$100 - food coupons, books, school fees, but not all free - Under MOE FAS, okay application, provides food coupons, school fees and \$10 for transport but still have to top up - If school has outings, have to pay and no transport provided, but CCA and overseas trip provided (husband still working hard for extra allowance for son on overseas trip)	But not sure about impact on academic performance and motivation for children	Same de not les aux haus
Subsidized Childcare	Yes, for parents (especially mothers) who work/ want to work - next year childcare, 18 months can, want to find a job next year	Yes, substantial subsidies - only \$5 as compared to \$300 babysitter. No: - Hours not long enough to fit with parents'	Age limit, 18 months to kindergarten	Some do not know how to apply: - Waiting for childcare placing, asked the SSO for help but no word yet

	after youngest in childcare		work schedule, need parents to fetch would like to work office jobs but cannot do 8 to 5/6 because of childcare responsibilities (fetching children back and forth, supervising their homework and revision)		- Will apply for childcare for youngest child (2 years old), but have been asking for payslip since Mid May, need to go up and down to get CPF and don't know what is SingPass
Subsidized Studentcare	Yes: - For working parents	No:	Does not provide enough homework support, has to follow a rigid schedule Don't want studentcare because got extra class (during exams, can be up to 3)	Only for primary school students	-
Workfare Income Supplement scheme	Yes, cash assistance for working poor Not for all low-income workers - wis 35 and above, do not receive be only 35, although wife did received when she was working when she was 31 years old	No:	Not enough (total amount inadequate and some are not available freely, kept in CPF) WIS payouts every 6 months (but didn't receive last month), but not much (\$52 and \$28 last year)		

		- Not regular Gets WIS \$100 at first, then lower now, gets once every 3 months	
GST Vouchers	Yes, financial assistance		Know about incoming GST money in August from work friends Knows about GST voucher in August and November, hears about them from elders in eldercare centre and from letters to home
Rental Housing	Yes, subsidized housing when unable to buy flat	Yes: - Reviewed based on income - rent okay because last time when my husband was around and both of us are working, the rent was \$153, but after 2 years they renewed it to \$53 based on only my income, so far staying here okay - No: - Still got arrears ()	Long process for application and review - reduced after we went down to hdb but the process is up down up down - Wanted a rental flat 6 years ago, wrote a letter to PM Lee which later had a HDB officer contact her - Husband's boss did not give payslip, so cannot apply for HDB - Officer offered her interim rental to share with 2 families, but

Paid rent for	she asked again and
Paid rent for the first month	
	managed to get her current flat
she moved,	
but after that	- Had to pay 1 st rental
cannot,	and 1 month deposit,
because was	which she did not
paying the	have, but her family
lawyer fees	friend helped her to
for her	pay
incarcerated	
son. Rental	
each month is	
\$275, and she	
currently has	
about \$6k in	
arrears. Even	
with her	
income, she	
is unable to	
pay the	
arrears which	
keeps	
accumulating	
with interest	
every month.	
When her 2	
year contract	
with HDB	
ends, have to	
settle at least	
half of the	
outstanding	
\$6k	
Used to live in	
a 4-room flat	
a + 100111 flat	

in Yishun, but
had arrears
so sold and
got \$40k, but
money did not
last long with
bills. Later
asked HDB
for a rental
flat, \$138 rent
every month,
but still got
outstanding
rental arrears
o rent difficult,
got
outstanding
arrears
- pegged to income and
too high ()
o High rental
because
applied under
her and her
son's name
o applied
through HDB
and got
rejected
because not
enough CPF,
so engaged
an agent
Last timeHDB rent had
UDD IGIIL IIdu

T		
	outstanding,	
	before	
	working, SSO	
	helped to	
	clear some,	
	but now	
	working and	
	scared of	
	going back to	
	before, so no	
	arrears	
	o Rent very	
	high, \$450	
	and no help o HDB renewed	
	rent after 2	
	years, but	
	increased	
	drastically	
	with income,	
	last time	
	when	
	husband was	
	the only one	
	working rent	
	was \$150,	
	then	
	increased to	
	\$250 and now	
	\$450	
	o Not	
	understanding	
	of situation,	
	"they won't	
	chase you out	
	Glast you out	

		but you will
		end up
		moving out"
		- did not review
		o (Sold
		purchase flat,
		lived with
		parents for 2
		years bc
		cannot rent)
		o Currently
		have arrears
		because of
		high rental
		fees of \$150
		per month
		(assumed had
		savings from
		sale of flat,
		also was
		working part-
		time and
		earning \$400/
		month) o Rental fees
		vary, pegged
		to income at
		the point of
		application (3
		years ago)
		and do not
		change
Subsidized	Yes, alleviates costs of	Yes:
Medical (CHAS)	medical bills	- Medical for 2
		younger kids no

payment needed,
subsidized 100%
- Polyclinic CHAS card
blue no need to pay
No No
- have the blue chas
card, half price,
which makes a
bigger difference
when you go to
private clinics,
polyclinics less
difference but wait
very long
- Stress is affecting
her health
o 48 years old,
every month
have to take
2-4 days of
medical leave
because
unable to get
out of bed,
headache,
stomachache,
body pains
o Problems
sleeping
because
worry about
arrears,
kitchen work
very busy
,,

		sometimes	
		skip meals	
		Job requires	
		her to	
		produce	
		medical	
		certificate, so	
		have to spend	
		money and time going to	
		see the doctor	
		o Has blue	
		CHAS card,	
		but still have	
		to pay half of	
		cost, \$140 for	
		dental more	
		than she	
		expected	
		- A&E at KKH	
		expensive and not	
		subsidised, still got	
		outstanding when	
		5yo boy got injured	
		- Still has to take taxi	
		to the hospital	
		because cannot	
		walk, costs alot	
MUIS Financial	Yes, cash/ financial	- MUIS gave us \$210 a	- Not very difficult,
Assistance	assistance	month, but finish already,	surprised by gift
		currently trying to reapply	- okay experience, so
		but at least 3 weeks	far they are nice
		waiting time	- MUIS more polite, but
		- but not enough money,	all finish already
		need to buy pampers	because [when they

		and milk, down to last bag of diapers and last tin of milk powder	received] that time not working. Also send her for courses - Aware of the procedure but quite long, MUIS takes 4 weeks to 3 months vs SSO is 6 to 8 weeks
Mendaki Tuition	Yes, provides free educational enrichment to help low-income children catch up, recently extended to secondary school - Children under 4 tuition programmes from Mendaki, Church, Care Corner, Feiyue etc Mendaki tuition for 1st 3 children, they like to study No, group tuition not effective, has turned off some people - Looking for tuition for her daughters (used to be under Mendaki, but got bullied so don't go anymore		
BSS Family Assistance Fund	Yes, cash/ financial assistance, can supplement existing SSO assistance or		Faster application than SSO - Receives help from Beyond, works with

	help those excluded from the criteria			Rumpa, says Beyond is very good, very fast react Understanding of situation Rumpa is the one that approached her about financial assistance, did not know BSS gives financial help, \$500 for 3 months. This year hari raya much better than last year
BSS Educational programmes (e.g. Nurture, LIFE, Healthy Start)	Yes, provides free educational enrichment - Arifin is okay now, but last year did not know how to read, under Nurture Programme by Beyond and sponsored by CDC - Receives help from Beyond, Hema recommended a volunteer tutor for son's English, math and science on Saturday, very dedicated, sometimes overrun the time			
Donations-in- kind from do- gooders	Yes, covers basic needs and improves living conditions - Food rations - Diapers	No, depends on availability and awareness of different organisations	No, adhoc	Nil

- Furniture		
- Paint		
- Sewing machine	·/	
Oven for skills		
training and self	<u>-</u>	
employment		
- Books and toys	for	
children		